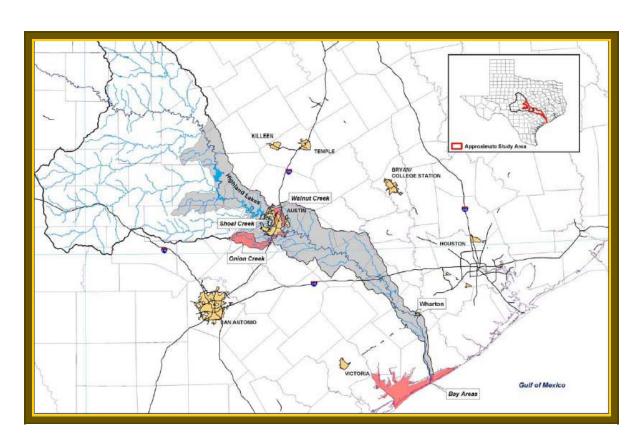
# FINAL PROGRAMMATIC ENVIRONMENTAL IMPACT STATEMENT

## Flood Damage Reduction and Ecosystem Restoration

## Lower Colorado River Basin, Colorado River, Texas



August 2005





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### Flood Damage Reduction and Ecosystem Restoration

Lower Colorado River Basin, Colorado River, Texas

> U.S. Army Corps of Engineers Fort Worth District Fort Worth, Texas

Final Programmatic Environmental Impact Statement

Flood Damage Reduction and Ecosystem Restoration

Colorado River, Texas

Lead Agency: U.S. Army Corps of Engineers,

Fort Worth District

Cooperating Agencies: N/A

Title of Proposed Action: Lower Colorado River Basin Study

Affected Jurisdiction: Lower Colorado River Basin, Colorado River, Texas

ABSTRACT:

The Lower Colorado River Basin Study is being conducted in response to authorization from the Congress of the United States and in cooperation with non-federal sponsors. This Programmatic Environmental Impact Statement (PEIS) focuses on various potential U.S. Army Corps of Engineers flood damage reduction and ecosystem restoration measures including potential projects that are being investigated as part of the Lower Colorado River Basin Study. Reasonably foreseeable projects by other entities are also identified, and the potential direct and cumulative impacts resulting from the implementation of the potential U.S. Army Corps of Engineers and other entities' projects on the human and natural environment are assessed. The document defines the baseline conditions within the basin, examines past actions of the U.S. Army Corps of Engineers and other entities within the study area, and then examines reasonably foreseeable alternatives of the U.S. Army Corps of Engineers and of others that might affect water and related land resources.

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#### EXECUTIVE SUMMARY

#### **Project Description**

The study area for this Programmatic Environmental Impact Statement (PEIS) is the lower Colorado River basin, extending from O.H. Ivie Reservoir downstream to the Gulf of Mexico. The lower Colorado River basin encompasses about 18,300 square miles of contributing drainage area. The total length of the Colorado River studied for this project is over 480 miles. The study area contains several major tributaries to the Colorado River, most notably the Llano River, Pedernales River, San Saba River, Pecan Bayou, Sandy Creek, and Onion Creek. Previous studies conducted along the lower Colorado River by the U.S. Army Corps of Engineers (USACE) and others have concluded that significant flood risks exist along the main stem of the river and some of its tributaries in the Austin area. In response to requests for assistance from the City of Austin (COA), Texas and the Lower Colorado River Authority (LCRA), the Congress of the United States authorized funding to USACE to conduct the Lower Colorado River Basin Study.

Phase I investigations of the Lower Colorado River Basin Study focused on identifying existing conditions regarding flood damages to residential, commercial, industrial and public structures, environmental conditions, opportunities for restoration of natural ecosystems, and recreational needs within the basin. In view of the high cost of conducting these studies and the identified cost-sharing sponsors, the Phase I study area was limited to the main stem of the river. Tributary areas will be addressed during additional interim feasibility studies, should potential sponsors emerge.

Interim feasibility studies are underway for Onion Creek in Travis County, for the City of Wharton in Wharton County, Texas, and for the Highland Lakes. These interim studies are focusing on known problem areas that were identified during past studies and confirmed during a Phase I Investigation. Two additional interim feasibility studies are known to be forthcoming: Walnut Creek and Shoal Creek watersheds in the COA. These interim feasibility studies constitute Phase II of the Lower Colorado River Basin Study.

The proposed action would implement all USACE flood damage reduction and ecosystem restoration measures in the lower Colorado River basin, including the interim feasibility studies described in the Lower Colorado River Basin Study, as well as the USACE's Mad Island and Austin Area Lakes Section 206 ecosystem restoration projects. The proposed action includes any combination of structural, non-structural and ecosystem restoration measures, at different scales, to serve as a future project or multiple projects. Structural measures may include one or a combination of

levees, floodwalls, relief channels, diversion channels, tunnels, channel improvements, dry detention basins, detention basins and multipurpose reservoirs. Non-structural measures could consist of the evacuation of the 25-year floodplain (buyouts), flood warning systems, floodproofing, changes in gate operations at existing reservoirs, and zoning. Ecosystem restoration projects can be a component of a larger project or stand-alone projects and are designed to restore a degraded environment to a less degraded state. Ecosystem restoration measures could include habitat preservation, removal of invasive species and the restoration of native species, and the removal or construction of structures.

#### **Summary of Major Environmental Effects**

An analysis of direct and indirect effects of the No Action and Proposed Action alternatives and the cumulative impacts of the Proposed Action in combination with other projects proposed by USACE, and projects of others, were analyzed to the extent that details of the various alternatives were available. Pertinent resources for which alternatives were evaluated include land use, hydraulics and hydrology, floodplains, socioeconomics, vegetational areas and soils, wildlife resources, freshwater resources, wetlands, marine resources including essential fish habitat, air quality, water and sediment quality, threatened and endangered species, cultural resources, recreation and open space, hazardous, toxic and radioactive waste, and environmental justice.

Impacts vary by measure and affected resource. In general, the proposed action could potentially result in significant cumulative effects to some resources such as vegetation, soils and wildlife. However, in the future any flood damage reduction or ecosystem restoration project in the lower Colorado River basin will be subjected to project-specific analyses conducted under the National Environmental Policy Act (NEPA). These analyses will likely be in the form of a project-specific Environmental Assessment (EA) or an Environmental Impact Statement (EIS). Appropriate mitigation measures will be identified in the project-specific NEPA document.

#### **Public Involvement**

A Notice of Intent (NOI) to prepare a draft PEIS for Flood Damage Reduction and Ecosystem Restoration along the Colorado River, Texas was published in the Federal Register on July 31, 2001 (see Appendix 1). The NOI provided background information related to the Flood Damage Reduction and Ecosystem Restoration Colorado River, Texas, current status of ongoing studies and

the rationale for preparing the PEIS.

Agency scoping meetings were conducted on July 15, 2002, July 10, 2003 and on February 4, 2004. A Notice of Public Scoping Meetings was mailed to all known interested parties on August 25, 2003. These meetings were held near Buchanan Dam, in Bastrop, and in Bay City, Texas on September 16, 17, and 18, 2003, respectively.

Major issues and concerns raised included: the need for the preservation of environmental quality, methods for structural and non-structural flood reduction, opportunities for ecosystem restoration, control of invasive plant species, maintenance of river flows and channel morphology, and communication regarding project progress.

The Draft PEIS was filed with the U.S. Environmental Protection Agency (EPA) on March 17, 2005 and a Notice of Availability (NOA) was published in the Federal Register on March 25, 2005. Copies of the Draft PEIS were placed in public libraries in Marble Falls, Austin, Bastrop, Wharton, and Bay City, Texas. Public meetings were held at Bastrop, Buchanan Dam, and Bay City, Texas on April 12, 13, and 14, 2005, respectively. Verbal comments were received from seven individuals in attendance. The official comment period remained open through May 10, 2005. A total of seven comment letters were received in response to the Draft PEIS.

In addition to the above-mentioned scoping meetings, other avenues provided opportunities to gather input for use in the preparation of the PEIS. They included additional meetings and coordination with multiple local, state and Federal agencies as well as a project web site that provided project information, project contacts, and an opportunity to submit comments or seek answers.

#### **Areas of Controversy**

Several areas of controversy were identified during the scoping process for this PEIS. One area of controversy was induced flooding that may occur downstream of individual projects. Another area of concern is the altered timing and duration of flows into Matagorda Bay as well as reductions in the quantity of freshwater inflows into Matagorda Bay.

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#### ACRONYMS AND ABBREVIATIONS

BEG Bureau of Economic Geology

BMP Best Management Practice

CAA Clean Air Act

CERCLA Comprehensive Environmental Response, Compensation, and Liability Act

CERCLIS Comprehensive Environmental Response, Compensations, and Liability Infor

mation System

CEQ Council on Environmental Quality

CFR Code of Federal Regulations

cfs cubic feet per second

CO carbon monoxide

CO<sub>2</sub> carbon dioxide

CFR Code of Federal Regulations

DPEIS Draft Programmatic Environmental Impact Statement

EA Environmental Assessment

EIS Environmental Impact Statement

EFH Essential Fish Habitat

EPA U.S. Environmental Protection Agency

EO Executive Order

ESA Endangered Species Act

FAA Federal Aviation Administration

FEMA Federal Emergency Management Agency

FIRM Flood Insurance Rate Map

FMP Fishery Management Plan

FPMP Flood Plain Management Plan

FPPA Farmland Protection Policy Act

GIS Geographical Information System

GIWW Gulf Intracoastal Waterway

GMFMC Gulf of Mexico Fishery Management Council

gpm gallons per minute

HMS Highly Migratory Species

HTRW Hazardous, Toxic, and Radioactive Waste

IWG Interagency Working Group

LBJ Lyndon B. Johnson

LCRA Lower Colorado River Authority

LCRBS Lower Colorado River Basin Study

LCRWPG Lower Colorado Regional Water Planning Group

LU/LC Land Use/ Land Cover

MBTA Migratory Bird Treaty Act

mg/l milligrams per liter

mlw mean low water

MOA Memorandum of Agreement
MSA Metropolitan Statistical Area

msl mean sea level

NAAQS National Ambient Air Quality Standards

NAVD North American Vertical Datum

NEPA National Environmental Policy Act

NGVD National Geodetic Vertical Datum

NHPA National Historic Preservation Act

NO<sub>2</sub> nitrogen dioxide

NO<sub>x</sub> nitrogen oxide

NOA Notice of Availability

NOAA National Oceanographic and Atmospheric Administration

NOI Notice of Intent

NPL National Priority List

NRCS Natural Resources Conservation Service (formerly the Soil Conservation

Service)

NRHP National Register of Historic Places

NWI National Wetland Inventory

O<sub>3</sub> Ozone

OAQPS Office of Air Quality Planning and Standards

OCIFS Onion Creek Interim Feasibility Study

OSHA Occupational Safety and Health Administration

PEIS Programmatic Environmental Impact Statement

PM particulate matter

PM10 particulate matter with a diameter less than 10 microns
PM2.5 particulate matter with a diameter less than 2.5 microns

ppb parts per billion ppm parts per million

RADINFO Radiation Information Database

RAD-NESHAP Radioactive-National Emissions Standards for Hazardous Air Pollutants

RCRAInfo Resource Conservation and Recovery Act Information

SARA Superfund Amendments and Reauthorization Act

SAWS San Antonio Watery System

SCS Soil Conservation Service (Now the Natural Resources Conservation Service)

SHPO State Historic Preservation Office

SO<sub>2</sub> sulfur dioxide

SWPPP Storm Water Pollution Prvention Plan

TARL Texas Archeological Research Laboratory

TCEQ Texas Commission on Environmental Quality

TCMP Texas Coastal Management Plan

TCPA Texas Comptroller of Public Accounts

TCRFC Texas Colorado River Floodplain Coalition

TMDL Total Maximum Daily Load
TNC The National Conservatory

TNRCC Texas National Resource Conservation Commission (now the Texas Commission

on Environmental Quality)

TRI Toxic Release Inventory

TPWD Texas Parks and Wildlife Department

TSCA Toxic Substance Control Act
TWC Texas Water Commission

TWDB Texas Water Development Board

TxDOT Texas Department of Transportation

TXSDC Texas State Data Center

USACE U.S. Army Corps of Engineers

USFWS U.S. Fish and Wildlife Service

USGS U.S. Geological Survey

VOC volatile organic compound WMA Wildlife Management Area This Page Intentionally Left Blank